Jerusalem, Dec. 22 2004

This statement has been prepared by a pre-election assessment team organized by the National Democratic Institute (NDI) in partnership with The Carter Center. The delegation examined technical preparations and the political environment leading up to the presidential election in the West Bank and Gaza, currently scheduled for Sunday, Jan. 9, 2005. From Dec. 13-20, 2004, the delegation conducted a series of meetings with electoral authorities, campaign representatives, Palestinian and Israeli governmental officials, representatives of domestic and international monitoring organizations, political party and civic leaders, and representatives of the international community.

The delegation included: Leslie Campbell, NDI senior associate and director of Middle East and North Africa programs; Jennifer Collins-Foley, an election administration and voter education expert; Joseph Hall, NDI senior regional representative for Middle East and North Africa programs; Matthew Hodes, director of the Carter Center's Conflict Resolution Program; Audrey McLaughlin, former leader of the New Democratic Party in Canada and NDI senior program director in Morocco; and, Shannon O'Connell, a specialist in campaigns, elections, and political party development and Director of NDI's programs in the West Bank and Gaza Strip. In addition to the delegation's combined expertise in political development, election administration and voter education, the delegation's members have participated collectively in more than 40 electoral and political assessments around the world, including several in the Middle East and North Africa.

This pre-election assessment is part of a comprehensive international observation effort for the Jan. 9 presidential election being organized by NDI, in partnership with the Center. The purpose of this initiative is to assist in the development of viable democratic institutions that will enable Palestinians to choose their leaders and representatives freely. Observation of the presidential elections will build on NDI's international monitoring of the recent voter registration process conducted in the West Bank and Gaza. A preliminary statement of NDI's findings from voter registration was released Oct. 7, 2004. In addition to placing long-term observers in the West Bank and Gaza in late December, NDI is organizing an international observation delegation for the Jan. 9 election in partnership with the Center.

Summary of Observations

The Political Context

The delegation found a remo

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universally regarded as a key opportunity to start a new era in Palestinian politics and to initiate needed reforms in Palestinian governance.

Although the presidential election is an opportunity welcomed by most Palestinians, they also recognize that it is a limited exercise with respect to ongoing democratic institutional development in the Palestinian territories. The truncated official campaign period—15 days—

provides little time for new political leadership to emerge and is a serious impediment to little-known political contestants. Name recognition and access to resources by better-known candidates may play a disproportionate role in determining the winner of the January 2005 contest. Political party activity and voter education, both key elements of an ongoing democratization process, will not reach the level that might be expected in a presidential race.

These potential shortcomings result from following a legal mandate to call an election within 60 days of the death of the president and shoul

military occupation and curfew. Since the begi

certain benefits if they were to participate in voting. Public assurances that Palestinian residents of Jerusalem will not face any negative consequences for exercising their right to vote may help increase voter turnout.

The CEC estimates that the total number of possible Palestinian voters in Jerusalem may exceed 200,000. Some of the five post offices used in 1996 could accommodate the presence of only six voters at one time, and that calculation does not take into consideration observers and the media who will undoubtedly pay special attention to these centers. Consideration should be given to increasing the number of voting centers in Jerusalem.

The Voter Registry and Technical Preparations

In September and October 2004, the CEC conducted a technically sound voter registration process, which was monitored by an NDI international observation mission. Following Yasser Arafat's death and the announcement that a presidential election was to be held, the CEC reopened voter registration Nov. 24 to accommodate voters who had not registered, but who

Voter Education, Communication and Domestic Election Observation

To date, voters have received lim

Jerusalemites need explicit reassurances from Israeli and Palestinian officials that exercising their voting rights in the January elections will not lead to sanctions in any form. NDI recommends that any agreement reached include specific protections and guarantees that voters in East Jerusalem will not suffer any consequences as a result of participating in these elections. On election day, a judicious deployment of Israeli security forces around polling stations will serve as an important confidence building measure that these guarantees are genuine.

Additionally, NDI recommends that any agreement reached should expand the number of locations used for purposes of voting. NDI also recommends special consideration be given to the training of poll workers, who are postal workers rather than CEC employees, and the transportation of ballots.

3) *Voter Education and Communication*: Recent amendments to the election law and the CEC's plans for incorporating the new regulations into this election, have led to a comp